UNITED STATES DISTRICT COURT	•
SOUTHERN DISTRICT NEW YORK	

THIRD CHURCH of CHRIST, SCIENTIST, of NEW YORK CITY,

07 Civ. 10962 (DAB)

Plaintiff.

- against -

**DECLARATION OF MONICA** PA IN SUPPORT OF **MOTION TO COMPEL** 

THE CITY OF NEW YORK and PATRICIA J. LANCASTER, in her official capacity as, Commissioner of the New York City Department of Buildings,

Defendants.

\_\_\_\_\_X

I, MONICA PA, pursuant to 28 U.S.C. § 1746, declare are follows:

- 1. I am associated with the firm Davis Wright Tremaine LLP, counsel for Plaintiff Third Church of Christ, Scientist, of New York City (the "Church"). I respectfully submit this Declaration in support of the Church's opposition to the motion to quash filed by the non-party the Metropolitan Club, Inc. (the "Metropolitan Club" or the "Club"), and in support of the Church's cross motion, pursuant to Rule 45(c)(2)(B) of the Federal Rules of Civil Procedure, for an order compelling the Club to comply with the subpoena dated March 6, 2008 (the "Subpoena").
- 2. Attached as Exhibit A is a true and correct copy of the Order, dated March 3, 2008, granting the parties permission to conduct pre-hearing discovery.
- As part of our representation of the Church, we engaged a private investigator 3. who confirmed that the Metropolitan Club makes it possible for members of the general public to rent space in the Club for a wedding or other social event.

- 4. Thereafter, on March 6, 2008, the Church served the Subpoena to discover additional information about the scope, intensity, and revenues generated by such social events conducted at the Club. See Subpoena, attached as Exhibit B.
- 5. When initially contacted by the Club's counsel, the Church was flexible and offered several extensions of time. See Email from J. Cuti to N. Sparber, dated March 21, 2008, attached as Exhibit C.
- 6. The Club then sent a letter to the Church on March 31, 2008, making points very similar to those made in its motion to quash, in an effort to avoid having to comply at all with the Subpoena. See Letter from N. Sparber to J. Cuti, dated March 31, 2008, attached as Exhibit D.
- 7. Counsel for the Church replied with a letter making clear why those arguments were beside the point, and explaining why evidence regarding the Club's practice of renting out its space for accessory catered events for non-members was squarely relevant here. See Letter from J. Cuti to N. Sparber, dated April 3, 2008, attached as Exhibit E.
- 8. Despite several amicable phone calls regarding possible ways to amend the Subpoena, the Club decided to take the position that it need not comply at all and filed its motion to quash.

I declare under penalty of perjury that the foregoing is true and correct.

Executed on April 17, 2008

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UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

FIRST CHURCH OF CHRIST, SCIENTIST, OF NEW YORK CITY,

Plaintiff,

-against-

07 Civ. 10962 (DAB) ORDER

ELECTRONICALLY FILED

USDO STARY DOCUMENT

CITY OF NEW YORK, and PATRICIA LANCASTER, in her official capacity as Commissioner

----X

Defendants.

DEBORAH A. BATTS, United States District Judge.

The Court is in receipt of correspondence from the Parties dated February 22, 2008, February 25, 2008, and February 26, 2008.

The Court is hereby GRANTING pre-hearing discovery including Plaintiff's requests for documents and depositions from several religious and non-religious institutions that may conduct similar catered events to those at issue in this matter, as well as document requests and depositions of City officials who may have knowledge relevant to the Church's claims. Further, should the City wish to conduct pre-hearing discovery, it can take advantage of this time for that purpose as well. Parties shall have ninety (90) days from the date of this Order. There shall be no extensions.

SO ORDERED.

Dated:

New York, New York

March 3, 2008

Deborah A. Batts United States District Judge



# Davis Wright Tremaine LLP

ANCHORAGE BELLEVUE LOS ANGELES

NEW YORK PORTLAND SA

SAN FRANCISCO SEATTLE

GHAI WASHINGTON, D.C.

VICTOR A. KOVNER
DIRECT (212) 489-8230
victorkovner@dwt.com

1633 BROADWAY

NEW YORK, NY 10019-6708

TEL (212) 489-8230 FAX (212) 489-8340

www.dwt.com

March 6, 2008

#### By Hand

Metropolitan Club 1 East 60th Street New York, NY 10022-1178

Re:

Third Church of Christ, Scientist v. City of New York, et al.; 07 CV 10962 (DAB)

Dear Sir or Madam:

This firm represents plaintiff Third Church of Christ, Scientist (the "Church") in this litigation. As you may know, this federal lawsuit was filed by the Church to protect its ability to continue to use its building at 583 Park Avenue as a venue for occasional catered social events, a use that the City initially approved but, in November 2007, decided to prohibit. The United States District Court Judge handling this matter has authorized the Church to conduct what is called "discovery" which is the legal term we use to describe the process of gathering facts that are relevant to a lawsuit. I want you to know that the Church is serving the enclosed subpoena on you only with great reluctance; we would have much preferred to have resolved this matter without need for litigation because we believe the tradition of allowing religious institutions and secular non-profit groups to raise supplemental revenues by permitting their buildings to be used for catered events is good policy. (The Complaint in this matter is attached as Exhibit B to the subpoena.) Unfortunately, it became necessary to file this case to protect the Church. Regrettably, the nature of the legal claims requires us to seek information from you.

Enclosed please find a subpoena that requires you to provide the documents requested in Exhibit A to the subpoena. The subpoena also calls for your testimony, and notes that the date for providing that testimony is March 26, 2008. I understand that there may be scheduling issues, and you should of course feel free to contact me or my colleagues John Cuti and/or Moncia Pa so that we can arrange a mutually convenient date for your testimony. It is more efficient for you to provide the documents that are responsive to the subpoena prior to your testimony. Accordingly, the subpoena requires production of responsive documents on or before March 26, 2008.

Case 1:07-cv-10962-DAB

Document 28

Filed 04/17/2008

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Metropolitan Club March 6, 2008 Page 2

CC:



Finally, enclosed please also find a check in the amount of \$ 44, which covers the costs of the witness fee and travel to and from my office to provide testimony pursuant to the subpoena. Again, please accept our apologies in advance for any inconvenience. Please feel free to call us if you have any questions regarding your obligations.

Respectfully submitted,

Ave Maria Brennan, Esq. (by email)

# Issued by the

# UNITED STATES DISTRICT COURT

SOUTHERN		DISTRICT OF	1401 000	NEW YORK
THIRD CHURCH of CHRIST,	SCIENTIST,	2.011461 01		
of NEW YORK CITY,	Plaintiff,		SUBPOENA I	N A CIVIL CASE
THE CITY OF NEW YORK and LANCASTER, in her office Commissioner of the New Department of Buildings	ial capacity a York City	as,		07 Civ. 10962 (DAB)
TO:  Metropolitan Club l East 60th Street New York, N.Y. 1002	Defendants. 2-1178			
	to appear in the U	United States Distri	ct court at the pla	ce, date, and time specified below
PLACE OF TESTIMONY				COURTROOM
				DATE AND TIME
	to appear at the pla	ice, date, and time s	pecified below to t	estify at the taking of a deposition
PLACE OF DEPOSITION  Davis Wright	Tromoine LLD 400	12 D		DATE AND TIME
releptione:	(212) 489-8230	33 Broadway - 27th Fl		3/26/2008 10:00 am
See Exhibit A	o produce and pen d below (list docu	mit inspection and one ments or objects):	opying of the follo	owing documents or objects at the
PLACE Davis Wright Tremaine LLP, Telephone: (212) 489-8230	1633 Broadway - 27	7th Fl., NY, NY 10019	)	DATE AND TIME
☐ YOU ARE COMMANDED to	0 permit inspection	n of the following		3/26/2008 10:00 am
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ictor A. Kovner, Esq.				
DAVIS WRIGHT TREMAINE LLP			NY 10019 - (21	12) 489–8230
(See )	Rule 45 Federal Pulse of Cit			

<sup>&</sup>lt;sup>1</sup> If action is pending in district other than district of issuance, state district under case number.

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DAVIS WRIGHT TREMAINE LLP 1201 THIRD AVENUE SUITE 2200 SEATTLE, WA 98101-3045

DETACH AND RETAIN THIS STATEMENT  $\begin{tabular}{ll} \label{table} THE ATTACHED CHECK IS IN PAYMENT OF ITEMS LISTED ABOVE \\ \end{tabular}$ 

THE ORIGINAL DOCUMENT HAS A WHITE REFLECTIVE WATERMARK ON THE BACK, HOLD AT AN ANGLE TO VIEW, DO NOT CASH IF NOT PRESENT. DAVIS WRIGHT TREMAINE LLP VENDOR NO. DATE LAW OFFICES 29294 1201 THIRD AVENUE, SUITE 2200 SEATTLE, WASHINGTON 98101-3045 (206) 622-3150 03-05-08 Atlanta, Dekalb County, GA Member FDIC \*\*\*\$44.00 DAVIS WRIGHT TREMAINE LLP PAY METROPOLITAN CLUB TO THE 1 EAST 60TH ST ORDER NEW YORK, NY 10022-1178 **OF** Authorized Signature

WIND ... CHANO- 190 ) LESS SOURCES CELL JAN-COS LARS & LORDES EN SALVEN Case 1:07-cv-10962-DAB Document 28 Filed 04/17/2008 Page 10 of 68

#### **Definitions and Instructions**

- 1. "You" or "your" means the Metropolitan Club, located at 1 East 60th Street, New York, New York and your directors, officers, employees, agents and attorneys, each person acting on your behalf or under your control, and any parent, subsidiary, predecessor or affiliated entity, corporation, institution, or non-profit organization.
- 2. "Documents" has the meaning provided for in the Federal Rules of Civil

  Procedure and the local rules of the United States District Court for the Southern District of New

  York and without limiting the generality of the foregoing includes all materials (drafts, originals,
  and non-identical copies, whether written or electronically stored, sent, or received) such as,
  inter alia, memoranda (interoffice and otherwise), notes, letters, email messages, calendars,
  appointment books, newsletters, notices, minutes or transcripts of meetings, brochures,
  advertising copy, website pages, photographs, video recordings, annual reports, tax returns,
  invoices, checks, credit card receipts or records, spreadsheets, contracts, reservation lists, contact
  lists, vendor lists, permits, licenses, or other records.
- 3. "Communications" means the transmission or exchange of information, oral or written, formal or informal, and shall include without limitation, any documents embodying, containing, constituting, discussing, memorializing, referring to or relating to any such contact.
- 4. The "Action" means the lawsuit *Third Church of Christ, Scientist, of New York*City v. The City of New York, et al., 07 Civ. 10962 (DAB), pending in the Southern District of New York.
- 5. The "Complaint" means the complaint filed in the Action, attached hereto as Exhibit B.
- 6. The "Church" means the Third Church of Christ, Scientist, of New York City, the Plaintiff in the Action.

- 7. The "Building" means the Church edifice located at 583 Park Avenue, New York, New York.
- 8. "Elected Officials" means any person serving in the United States Congress, the New York City Council, or the New York State Legislature and any member of his or her staff, including without limitation the Hon. Carolyn Maloney, Hon. Daniel Garodnick, Hon. Jonathan Bing, or the Hon. Liz Krueger.
- 9. The "City" means the City of New York, and all of its officials and agencies, including without limitation the Department of Buildings, the Law Department, the Department of City Planning, the Board of Standards and Appeals, the Mayor and/or any Deputy Mayor and/or any member of their respective staffs.
- 10. "Premises" means the building located at 1 East 60th Street, New York, New York.
- 11. "Social Events" means any catered or other social event conducted at the Premises, whether for your members or for the general public.
- 12. You are required to search for the documents responsive to the requests, wherever located, which are: (a) in your actual or constructive possession, custody, care and/or control; (b) in the actual or constructive possession, custody, care and/or control of your agent, representative or employee; or (c) in the actual or constructive possession, custody, care and/or control of any person who, or entity which, is or has been acting on your behalf or under your direct or indirect control.
- 13. In the event that any document responsive to any document request is withheld from production upon a claim of attorney-client, work product or other privilege or immunity, you are required to furnish a list, verified by counsel, of the documents withheld from such

production, setting forth for each document: (a) the nature of the privilege or immunity claim; (b) the date of the document; (c) the title and general subject matter of the document; (d) the identity of each person who made, prepared or signed the document; (e) the identity of each person to whom the document was addressed and each person to whom a copy was indicated to have been sent or was sent; and (f) the present location of the document.

- 14. Each document request is continuing in nature, requiring the production of additional documents, should you become aware of or acquire them, in your possession, custody or control after initially responding to these requests.
- 15. The past tense shall be construed to include the present tense and vice versa, to make the request inclusive rather than exclusive. The singular shall be construed to include the plural and vice versa to make the request inclusive rather than exclusive. "And" as well as "or" shall be construed either disjunctively or conjunctively as necessary to make the request inclusive rather than exclusive.
- 16. Unless otherwise stated, the relevant period for these requests shall be from January 1, 2000 to the present.

#### **Document Requests**

All Documents concerning or in any way related to:

- Any Social Event conducted on or in the Premises, including (a) the advertising, 1. booking, and frequency of, (b) the attendance at, (c) the revenues generated by, and (d) any communication about such events.
- 2. The total number of hours each year that the Premises are used for Social Events, including the number of hours it takes to set up for and clean up after each Social Event.
- The Certificate of Occupancy for the Premises (the "CO"), including any 3. amendments thereto.

- 4. Any communication with the City regarding the use of the Premises, including communications regarding the CO, and/or whether any past, current, or planned use of the Premises is or was an "accessory use" under the City's Zoning Resolution or other applicable land use regulations.
- 5. Any portion of the annual report of the Metropolitan Club, or any submission to any taxing or other authority, regarding revenues generated by Social Events.
- 6. Any analysis, investigation, or communication regarding the taxation of revenues generated by Social Events.
- 7. Any application for any permit, license or other permission from the City to conduct Social Events, and the issuance or renewal of any such permit, license or other permission, whether formal or informal.
- 8. Any communication with the City concerning the (a) issuance, (b) absence, and/or (c) need for a permit, license or other permission, formal or informal, to conduct Social Events at the Premises.
- 9. Any independent person or entity that performs catering-related services (an "Outside Caterer") with which you have a contractual relationship, including without limitation (a) the terms and scope of that contractual relationship (whether it is oral or reduced to writing); (b) the frequency of the Outside Caterer's use of, or performance of services on or in, the Premises; (c) any repairs or improvements to the Premises made by, and/or for the benefit or use of, the Outside Caterer; and (d) rent or use payments made by, or other financial arrangements with, the Outside Caterer.
- 10. Any trade names, trademarks, or other names, marks, or designations that you use to identify the availability of catering and Social Events at the Premises.

- Any document or communication related to or concerning any allegation in the 11. Complaint, or any relevant fact, claim or defense in the Action.
- Any communication with the City or with Elected Officials concerning the 12. Action.
- Any membership requirement that would permit entry into the Premises and/or 13. the use of the Premises for Social Events, including (a) your organization's membership policy; (b) whether Social Events must be hosted by a member or a guest of a member; (c) whether hosting a Social Event requires a minimum financial donation or contribution to your organization; and (d) whether Social Events hosted by a member or a guest of the member may be attended by members of the general public.

UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF NEW YORK

THIRD CHURCH of CHRIST, SCIENTIST, of NEW YORK CITY,

Plaintiff,

-against-

07-CV-10962 CDAB

**COMPLAINT** 

THE CITY OF NEW YORK and PATRICIA J. LANCASTER, in her official capacity as Commissioner of the New York City Department of Buildings,

Defendants,

JURY TRIAL DEMANDED

Plaintiff Third Church of Christ, Scientist, of New York City (the "Church"), by its undersigned attorneys for its Complaint against Defendants City of New York ("City") and Patricia J. Lancaster, in her official capacity as Commissioner of the New York City Department of Buildings ("DOB") (collectively, the "City" or "Defendants"), alleges as follows:

# NATURE OF THE ACTION

- 1. For more than 80 years, the Church has owned and worshipped in the historic building located at the northeast corner of Park Avenue and 63<sup>rd</sup> Street (the "Building"). Time has not been kind to the Building or the Church, whose membership dwindled as the Building fell into disrepair. A declining building is expensive to maintain and repair; growing liabilities for repair and maintenance keep new members away from the Church; a smaller membership makes it harder to raise money to pay for repairs. This was a vicious circle: if the Church failed to raise the substantial funds necessary to renovate the building, and in turn to grow its congregation, it would disappear.
- 2. The Church decided to do what many other religious institutions and secular non-profit organizations routinely do to supplement revenues: it entered into a

commercial relationship with a reputable caterer to conduct events in the Building - only at times when the Church was not using the Building for its primary religious purposes - in exchange for urgently needed funds. And, most significantly, the caterer agreed to spend millions of dollars to make necessary major capital repairs and renovations to the Building's aging infrastructure and bring the Building into compliance with the New York City Building Code (the "Required Capital Repairs"), as well as to pay the on-going expenses of maintaining the Building. This relationship was critical to the Church's survival.

- The Church is a good citizen and it went to the City for approval of this 3. traditional accessory use. The City approved the Church's request and granted the necessary permits for the Required Capital Repairs. Doing so was entirely consistent with years of past practice; Defendants routinely permit non-profit groups and religious institutions to use their facilities for catered events for people or companies not otherwise affiliated with the non-profit or religious institution. The Church relied on the City's approval, and the Required Capital Repairs began to be made. To date, the caterer has expended approximately \$6.5 million to make the Required Capital Repairs and expects to spend another \$1.5 million over the coming months to complete the work. Even though the caterer is undertaking the Required Capital Repairs, the vast majority of the work also benefits the Building and its Church-related uses and will continue to provide that benefit long after the caterer's contract with the Church expires.
- But something unlawful has happened. Defendants have suddenly 4. revoked their prior approval and rescinded the permits. They have done so because a small group of affluent, influential denizens of Park Avenue - all of whom live within a few blocks of the Regency Hotel, the Park Avenue Café, the Park Avenue Armory, the Council on Foreign Relations, the Asia Society and many other institutions that regularly host large social events have complained that the catered events in the Building have transformed the Church into a

commercial catering hall that causes serious disruption in the neighborhood. The City's uncritical adoption of these baseless complaints is a pretext to conceal the truth: the City is singling out and discriminating against the Church without any basis. If unremedied, this discrimination will have devastating consequences for the Church and likely will result in the sale of the Building so that the Church can reimburse the caterer for the millions of dollars it has spent on the Required Capital Repairs.

The Church seeks relief from this Court because the City has violated the 5. Church's rights (1) to equal treatment under Section (b) of the Religious Land Use and Institutionalized Persons Act of 2000, 42 U.S.C. § 2000cc et seq. ("RLUIPA"), which ensures that religious institutions are treated on equal terms with nonreligious institutions; (2) to be free from undue burdens on the exercise of its religion, as protected by Section (a) of RLUIPA; (3) to equal protection of the laws, pursuant to the Fourteenth Amendment; and (4) to the free exercise of its religion, pursuant to the First and Fourteenth Amendments.

## JURISDICTION AND VENUE

- This Court has subject matter jurisdiction under 28 U.S.C. § 1331 because 6. these claims arise under 42 U.S.C. § 2000cc et seq. and 42 U.S.C. § 1983.
- 7. Venue is proper in this Court pursuant to 28 U.S.C. § 1391(b) because the underlying events occurred in this district, and Defendants are subject to personal jurisdiction in this district as of the commencement of this action.

### **PARTIES**

- Plaintiff Church is a religious corporation existing under the laws of the 8. state of New York, with its principal place of business at 583 Park Avenue, New York, New York 10021.
  - Defendant City of New York is a political subdivision of the State of New 9.

York comprising the Counties of New York, Queens, Kings, Bronx and Richmond, and is a municipal corporation organized and existing under the laws of the State of New York. At all times relevant hereto, the City was and is responsible for the establishment, enforcement, and implementation of land use and zoning regulations within New York City.

- Defendant Patricia J. Lancaster is the Commissioner of the New York City 10. Department of Buildings and is authorized to enforce, among other things, provisions of the New York City Administrative Code, the New York City Building Code, and the Zoning Resolution of the City of New York. She is sued herein in her official capacity.
- The New York City Department of Buildings is an administrative 11. department of the City of New York, whose offices are located in the County of New York in the State of New York.

### **FACTUAL ALLEGATIONS**

# The Church and its Historic Building

- The Church began in the 1880s as a congregation of students dedicated to 12. the Christian Science religion. By 1895, as its membership grew substantially, the Church applied for a charter and was registered under the laws of the State of New York.
- In 1920, the Church purchased property at 583 Park Avenue, New York, 13. New York, and retained the renowned architectural firm Delano & Aldrich to design a house of worship for the congregation. Completed in or around 1924, the red-brick, Georgian-Colonial building topped with its tall lantern is one of the architectural highlights of Park Avenue and is the same building that houses the Church's congregation to this day.
- 14. By the 1940s and 1950s, the Church's congregation - which by then had grown to approximately 1,000 - utilized the Building for numerous religious services and events, including two full-capacity Sunday services, Wednesday evening testimony meetings

with attendance of 1,000 to 1,400 attendees, Sunday school in the Building's basement, adult socials and youth forum activities, and lectures and workshops focusing on religious and spiritual healing topics. During this period, lectures in the Church's Building would frequently be attended by as many as 2,000 listeners, with spillover seating in the Sunday school facility in the basement.

- 15. Over the years, the Church's membership has declined. It currently has fewer than one hundred members. True to its mission, however, the Church continues to use the Building for religious worship every Wednesday evening and Sunday morning, as well as for other religious uses such as Sunday School and lectures.
- 16. A significant contributing factor to the decline in membership has been the growing state of disrepair of the Building and the prohibitive costs of the Required Capital Repairs, which members of the congregation would have to bear. The Required Capital Repairs necessary to revive the aging Building's infrastructure and to bring it into compliance with the New York City Building Code include modernization of all major building systems, including electrical, mechanical, plumbing, and heating, ventilation and air-conditioning; repair and, where necessary, replacement of the Building's façade, roof, windows, doors and other exterior components; and significant restoration of the main auditorium and other rooms regularly used for Church-related activities.
- 17. In order to save the historic Building, the Church needed to raise substantial capital. For many years, the Church survived largely because of bequests made by deceased members of its congregation. But as the membership declined, the bequests declined, and the Church, year after year, was running at a significant deficit.
- 18. Beginning at least in the late 1990s, the Church explored several alternatives to raise capital, including low-cost loans from the Historic Properties Fund

(administered by the New York Landmarks Conservancy), as well as government and private foundation grants. The Church also considered taking out a mortgage on the Building, but faced the reality that most lenders will not make loans to a Church because of the public relations ramifications of having later to foreclose on a church's property.

- 19. From 1999 to 2006 the Church rented space in the basement of the Building to the Geneva School, a non-profit educational institution, five days a week. This relationship did not yield enough money to meet the Church's needs.
- 20. In addition, the Church had several discussions with other religious institutions about the possibility of sharing space in the Building. These other religious organizations were willing to pay some rent for their use of the Building; but none of them was interested in sharing the burden of funding the Required Capital Repairs.
- 21. Despite these efforts, the Church has been unable to generate enough revenue to meet its needs for renovation and maintenance of the Building.
- 22. After considering numerous alternatives, the Church did what many other religious institutions and nonreligious non-profit groups routinely do: it decided to raise funds by allowing its building to be used by non-members as a venue for social events.

## The Church Permits the Rose Group to Host Catered Events In Order to Raise Needed Capital

As is common, the Church contracted with a third party to conduct these 23. events. The Church entered into a lease agreement with the Rose Group Park Avenue LLC (the "Rose Group"), a highly regarded, family-run catering company. The agreement, dated January 31, 2006 and amended on September 15, 2006 and March 27, 2007, permits the Rose Group to hold catered events in the Building for the next twenty years (with two five-year renewal options) in exchange for investing millions of dollars in the Building on Required Capital Repairs, and paying rent and ongoing maintenance costs (the "Lease").

The express purpose of the Lease is to supplement the Church's income, 24. and the catering use remains secondary to use of the Building for Church services:

> [The Church] is desirous of leasing the Premises during those times when there are no scheduled Church services or Church related activities . . . in order to generate income that can be used to maintain the Building and to support the Church activities while still permitting [the Church] to continue to use on an exclusive and non-exclusive basis the Building for Church services and related activities as it has in the past[.]

"Whereas" provision, Lease, at p. 1 (emphasis added).

- In addition to hosting weddings and other celebrations, as well as events 25. for non-profit groups, companies and other firms - to date, events for New Yorkers for Children, Sloan Kettering, the Hispanic Society, the United Jewish Appeal and other groups have been held in the Building - the Lease requires the Rose Group to conduct catered events for members of the Church at reduced cost. 2<sup>nd</sup> Amn. to Lease, at ¶ 2.
- Upon information and belief, the Rose Group will invest more than \$8 26. million on the Required Capital Repairs, of which \$6.5 million has already been spent. Because the Building lies within the Upper East Side Historic District, any renovations to the exterior of the Building must be undertaken in a painstaking manner so as to preserve, wherever possible, the Building's original architectural details. Among the significant work that remains to be completed, the Rose Group plans to restore the Building's roof with slate from the same Vermont quarry that supplied the Church more than 80 years ago.
- In addition to Required Capital Repairs, the Rose Group is further 27. obligated to undertake general maintenance of the Building throughout the 20-year Lease term, and to pay annual and percentage rent (i.e., a percentage of gross revenue, above a certain threshold, from the catered events) to the Church. This supplemental income is a crucial source of operating revenue for the Church's religious activities, which will be especially necessary

when new community activities and outreach programs are implemented.

- 28. Thus, the Rose Group is required under the Lease to expend considerable sums and to make extensive improvements to the Building. But unlike a typical commercial tenant, it does *not* have an exclusive right to occupy the premises. To the contrary, the Lease makes clear that the Church retains the right to conduct its religious activities in the Building and prohibits the Rose Group from hosting events at any time that conflicts with the Church's religious services or activities.
- agrees that during the term of this Lease and any renewal thereof, [the Church] shall continue to use and occupy the Premises for the conduct of church services and other church related activities[.]" Lease, at ¶ 35.1. Further, it provides that the Rose Group "must respect [the Church's] privacy during all Church related activities. Specifically, [the Rose Group] agrees that it shall not enter any portion of the Premises or the Building . . . during the hours set forth above for Sunday Church Services, Wednesday evening services, Christmas Eve lectures, Thanksgiving services, Association meetings, Church Corporate or Organization Meetings and on regularly scheduled or special meetings of the Church[.]" Lease, at ¶ 35.5. Indeed, failure to respect the Church's privacy during its services amounts to a "serious and material default under this lease" and may entitle the Church to injunctive relief. Lease, at ¶ 35.6.
- 30. The primary purpose of the Building is to serve as the Church's place of worship. But the Church could not and did not expect to induce the Rose Group to spend millions on improving and maintaining the Building without a reasonable opportunity to recoup its investment. Accordingly, the Lease permits the Rose Group to hold a variety of corporate, individual and charity functions at the Building, and is of a sufficient duration a twenty-year term, with options to renew for two additional five-year terms to permit the Rose Group a

Page 25 of 68

reasonable chance to profit from the arrangement. In the second amendment to the Lease, dated March 27, 2007, the parties provided that, in the event that the Building could not be used for catering activity, the Rose Group would be able to require the Church to reimburse the Rose Group for Required Capital Repairs it had undertaken, even if the Church had to sell the Building. 2<sup>nd</sup> Amn. to Lease, at ¶ 3.

- 31. The Church went out of its way to be sensitive to its neighbors. Thus, the Lease requires the Rose Group to "[p]ermit no act or practice which may ... be a nuisance," and to "[l]oad and unload its merchandise, equipment and supplies, and remove any rubbish, at the side or rear of the premises." Lease, at ¶ 32.1.
- 32. The Church also insisted that the Rose Group take the extraordinary step of "supply[ing] refrigerated storage for all rubbish and maintain a system to eliminate any offensive odors[.]" When this system is completed, all trash from catered events will be stored and refrigerated within the Building and taken to 63<sup>rd</sup> Street only when it is to be collected by the trash truck. Lease, at ¶ 32.1.
- 33. Moreover, the Lease does not "permit any advertising medium or loud speaker, radio broadcast, etc. to be heard outside of the premises." Lease, at ¶ 32.1.
- 34. In addition, the Second Amendment to the Lease provides that the Church and the Rose Group will together "establish standards concerning sound, light levels, traffic control, signage." 2<sup>nd</sup> Amn. to Lease, at ¶ 5.
- 35. The Rose Group has retained a highly professional and comprehensive security team, Global Security Service, in order to ensure that all events at the Church are orderly, quiet, and safe. At all events, in addition to other security measures, there are usually off-duty members of the New York City Police Department patrolling the area, monitoring the event and managing any crowds. There also are usually two on-duty uniformed police officers

present to direct traffic and ensure that private cars obey traffic laws. These security measures are implemented from an abundance of caution. Thus far, all of the catered events that have occurred in the Building have occurred without incident.

# The Purpose of the Building Remains the Same: It Is a Place of Worship for the Church Congregation

- 36. The primary purpose of the Building is to remain a house of worship. For over 80 years, the Building has been property devoted to the Christian Science faith, and it remains the center of the Church's congregation. The Church currently conducts Sunday Church Services and Sunday School services, Wednesday evening church service, Thanksgiving and Christmas Eve lectures, Association Meetings (four Saturdays each calendar year), Church classes (all-day class for a two-week period, twice a year), Church corporate or organizational meetings, and occasional non-regularly scheduled events and Association meetings. Lease, at ¶ 35.1.
- 37. The Church has been attracting new members because of the recent repairs to the Building, and it hopes that, after the Required Capital Repairs are completed, it will be able to hold additional services and lectures for its members and other attendees. Among other events, the Church expects to host additional Sunday church services and Sunday school sessions, Wednesday testimony meetings, Christian Science lectures, committee and trustee meetings, youth forum activities, musical rehearsals and recitals, and various religious workshops. In total, the Church expects to utilize the Building for several hours almost every day of the week within the next five years. Following the renewal of the Church and its congregation, the Building will be open for religious activities for approximately 400-500 hours per month, far more than the approximately 60 hours per month that is contemplated for catered events for non-members.
- 38. Finally, the Church's purpose in working with the Rose Group is more NYC 189965v8 0085520-000001

than merely economical; the Church also hopes that opening up the Building to public events will introduce the Christian Science faith to the larger community, thereby aiding the Church in augmenting its membership. In addition to increased exposure, the historic Building will again be enjoyed and appreciated by the general public, as it had been for many decades until the Building began its decline.

# The Required Capital Repairs Were Undertaken in Reliance on the City's Approval of Catering Events at the Building

- 39. Like many religious and nonreligious non-profit institutions, the Church is located in an area zoned for residential use. The Building is in an R-10 zoning district, which is the highest density residential area under the Zoning Resolution of the City of New York (the "Zoning Resolution"). In Manhattan, much of Midtown and Downtown as well as cross-town streets and avenues are zoned R-10.
- 40. Only residences, community facilities (such as churches, synagogues and non-profit institutions) and uses that are "accessory" to residences and community facilities are permitted in residential districts under Article II, Chapter 2 of the Zoning Resolution. While catering facilities are permitted, and commonly found, as accessory uses in community facility buildings, stand-alone catering facilities are not permitted in residential districts. Section 12-10 of the Zoning Resolution provides that for a use to be considered "accessory" it must be (i) conducted on the same zoning lot as the principal use, (ii) clearly incidental to, and customarily found in connection with, the principal use and (iii) substantially for the benefit or convenience of the principal use.
- 41. Prior to initiating the extensive and costly Required Capital Repairs, the Church and the Rose Group sought the City's approval for this catering arrangement. On April 19, 2006, the City issued a pre-consideration determination, which was subsequently affirmed and clarified on June 28, 2006, by the Manhattan Borough Commissioner of the DOB (the "Pre-NYC 189965v8 0085520-000001

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- The DOB also issued the necessary permits to authorize the Required 42. Capital Repairs (the "Permits").
- Based on the Church's truthful representation that the catered events were 43. to be "operated by a highly qualified, fully insured, professional caterer who will be under contract with the Church" and that the "functions will be restricted by the contract with the Church," the DOB granted its Pre-Consideration permitting the Church to have catered events in the Building.
- 44. The Church relied in good faith on the Pre-Consideration, as well as on follow-up conversations and meetings with senior DOB officials in which the Church made clear that there would be numerous catered events in the Building and that, because of the Building's capacity, many events would have large numbers of attendees. During these conversations, DOB's consistent position has been that catered private events at the Building for non-members would be a permissible "accessory use" of the Church, and, the Manhattan Borough Commissioner of DOB stated that the only limitation on the size of events related to the capacity of the Building. Approximately \$6.5 million has been expended on the Required Capital Repairs in reliance on the City's June 2006 approvals.

**Defendants Routinely Permit Other Religious And Nonreligious Non-Profit Groups** to Conduct Similar Catered Events, Including In The Church's Immediate Vicinity

45. The Church's reliance on the Pre-Consideration was reasonable on several levels. After all, as detailed below, (a) there are many buildings in the immediate vicinity of the Building, all in residential zoning districts, that are rented to members of the general public for large social events, (b) there are many similarly situated churches, synagogues and other NYC 189965v8 0085520-000001

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religious institutions throughout the City that routinely rent out their buildings to non-members for weddings, bar mitzvahs, birthday parties, and non-profit as well as corporate events, and (c) there are many nonreligious institutions throughout the City that routinely rent out their buildings to non-members for weddings, bar mitzvahs, birthday parties, and non-profit as well as corporate events.

45-a. The following is a chart, developed from public records without the benefit of discovery proceedings, showing establishments in the immediate vicinity of the Building, all of which are located in Residential zoning districts, and which rent their facilities to members of the general public for catered events:

	Location	<b>Capacity</b>	Availability	Zoning
The Beekman	575 Park Avenue – directly south of the Building	Total capacity (restaurant plus separate catering venue) approx 200	A restaurant open to the general public as well as a separate facility for catered events	R10 (Special Park Improvement District ("PI")) / R8B (Limited Height District No. 1A ("LH- 1A"))
The Central Presbyterian Church	593 Park Avenue – approximately 20 feet north of the Building and on the same block as the Building	3 floors and other rooms available, total capacity: 500	Available for private catered events and movie and commercial shooting	R10 (PI)
The Colony Club	564 Park Avenue – two blocks south of the Building		Private club, rents out space for a variety of catered events for non-members	R10 (PI) / R8B (LH-1A)
The Regency Hotel	540 Park Avenue – two blocks south of the Building	4,400 square feet of flexible function space, accommodate up to 200	Rents out space for a variety of catered events, uses in-house catering operation	R10 (PI) / C5-1 (Special Madison Avenue Preservation District)
Council on Foreign Relations	670 Park Avenue and East 68th Street	180 seated; additional events on same night can be held in other rooms of the mansion.	Rents space for a variety of catered events for non-members	R10 (PI)
Americas Society	680 Park Avenue and East 68th Street	120 seated event with dancing	Not-for-profit education institution and museum; rents out space for a variety	R10 (PI)

			of catered events for non- members	
Union Club	101 East 69th Street and Park Avenue		Rents out space for a variety of catered events for non-members	R10 (PI) / R8B (LH-1A)
The Asia Society and Museum	725 Park Avenue and East 70th Street	150 seated event; 300 cocktails	Rents out space for a variety of catered events for non-members.  Uses designated outside caterer Great Performances.	R10 (PI)
The Explorers Club	46 East 70th Street, near Park Avenue	120 seated event; 250 cocktails	Private club rents out space for a variety of catered events for non-members. Uses designated outside caterer New York Catering	R8B (LH-1A)
Church of St. Ignatius Loyola	980 Park Avenue, near East 83rd Street	250	Wallace Hall is available for rental for events for non-congregants. Uses designated outside caterers.	R10 (PI)

Document 28

45-b. Moreover, as is evident from the following chart developed from public records without the benefit of discovery proceedings, it is customary for churches, synagogues and other religious institutions to rent out their facilities to non-congregants for social events in order to offset in the extraordinary costs of maintaining their historic properties:

	Location	Capacity	Availability	Zoning
The Central Presbyterian Church	593 Park Avenue – approximately 20 feet north of the Building and on the same block as the Building	3 floors and other rooms available, total capacity 500 guests	Available for private catered events and movie and commercial shooting	R10 (PI)
St. Bartholomew's Church	109 East 50th Street and Park Avenue	1250	Available for movie and commercial filming, corporate events, fashion shows, rehearsal dinners, weddings, cocktail parties, and dances, among other events.  All catering provided in house by Café St. Bart's.	C5-3 (MID) / C5-2.5 (MID)
Church of St. Ignatius Loyola	980 Park Avenue, near East 83rd Street	250	Wallace Hall is available for rental for events for non-congregants. Uses designated outside caterers.	R10 (PI)

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Universalist Church of New York	160 Central Park West	500	Church dated 1897, available for private catered events and separate attached kitchen.	R10-A/R8B
All Souls Church	1157 Lexington Avenue and East 80th Street	350; 200 seated event		C1-8X/R8B
The Top Deck at the Seamen's Church Institute	241 Water Street, near Peck Street	130 guests	Interfaith chapel, rents out space for a variety of catered events for noncongregants.	C6-2A (Special Lower Manhattan District – South Street Seaport Subdistrict)
Riverside Church	490 Riverside Drive, between 119 <sup>th</sup> and 122 <sup>nd</sup> Street	500; 300 seated event	Uses designated onsite caterer, Madeline's Catering & Special Events	R8

45-c. Finally, the following chart, developed from public records without the benefit of discovery proceedings, makes clear that it is customary for nonreligious non-profit institutions (including institutions, like the ones below, located in residential districts) to rent their facilities to non-members for catered events in order to offset the extraordinary costs of maintaining their historic properties:

	Location	Capacity	Availability	Zoning
Council on Foreign Relations	670 Park Avenue and East 68th Street	180 seated event; can host additional events on same night in other rooms of the mansion.	Rents space for a variety of catered events for non-members	R10 (PI)
Americas Society	680 Park Avenue and East 68th Street	120 seated event with dancing	Not-for-profit education institution and museum; rents out space for a variety of catered events for non-members	R10 (PI)
The Asia Society and Museum	725 Park Avenue and East 70th Street	150 seated event; 300 cocktails	Rents out space for a variety of catered events for non-members.  Uses designated outside caterer Great Performances.	R10 (PI)
The Explorers	46 East 70th Street, near Park Avenue	120 seated event; 250 cocktails	Private club rents out space for a variety of catered events for non-members.	R8B (LH-1A)

Club			Uses designated outside caterer New York Catering	
The Frick Collection	l East 70th Street, near Fifth Avenue	200 seated event; 350 cocktails		R10 (PI) / R8B (LH-1A)
National Academy Museum	1083 Fifth Avenue, near East 89th Street	140 seated event; 240 cocktails		R10 (PI)
Cooper- Hewitt, National Design Museum	2 East 91st Street, near Fifth Avenue	90 seated event; 500 in Terrace and Garden	Rents out space for a variety of catered events for non-members Uses designated outside caterer Restaurant Associates	R10 (PI) / R8B (LH-1A)

46. Like these secular non-profit institutions, and like other religious institutions, the Church found that it was necessary to rent out its space to cover the daunting costs of making the Required Capital Repairs and of operating and maintaining its historic Building. Like its neighbors, the Church sought to use its Building both to generate revenue and to serve as a community resource. The events already held in and planned for the Building are not meaningfully different from any of these uses at other comparable institutions.

#### Opposition by Neighboring Residents Results in the Revocation of the Pre-Consideration

By March 2007, after the Required Capital Repairs were well underway 47. and after the Rose Group had hosted several catered events, residents of two neighboring buildings on the west side of Park Avenue, across the wide avenue from the Church - 570 Park Avenue and 580 Park Avenue - began to complain about the Church's arrangement with the Rose Group. After initially discussing the matter with the Church and the Rose Group, residents of 570 and 580 Park Avenue, calling themselves the "The Preservation Coalition," initiated a public relations campaign against the Church. Their avowed purpose was to maintain the "residential" character of their Park Avenue neighborhood, and their flyer contended that the Church's plans to permit catered events at its historic premises - although no different than the NYC 189965v8 0085520-000001

practices of neighboring institutions — would cause significant disruption in their backyard.

These neighbors, however, failed to mention that if the Church were unable to supplement its revenues it likely will be forced to sell the Building to a developer or other entity far less likely to want to preserve the Building in its present form.

- throughout the Church's neighborhood which accused the Church of being "less than forthcoming about the use of the church" and insisting that the Church "insult[s] [their] intelligence" by (truthfully) denying that the Church is not being converted into a commercial catering hall. The flyer concluded that "there is no question about the effect these large events have had and will continue to have on the peace and quiet of our neighborhood commercial deliveries, traffic jams, double parking, noise and after-party sidewalk life and cleaning up well into the night." This is a selective and baseless attack on the Church. As detailed above, there are many institutions in this very neighborhood including the far larger Park Avenue Amory just a few blocks north that host large catered events and that take far fewer steps than the Church has taken to minimize the impact on local quality of life.
- 49. The disgruntled neighbors have pressed these pretextual complaints on the City, sending at least three letters to the DOB, dated March 12, 2007, March 30, 2007, and October 5, 2007. The letters make the untrue claim that the Lease essentially transfers ownership of the Building to the Rose Group, thereby distorting the real import of the Lease.
- 50. Contrary to the arguments made in the letters the disgruntled neighbors submitted to Defendants, the Lease is simply a contract pursuant to which the Church obtains urgently needed income, funds for the Required Capital Repairs, and a commitment by the Rose Group to pay for ongoing maintenance of its Building in exchange for granting the Rose Group the limited right to use the Building for catered events when it is not being used for religious

activities.

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- 51. Unfortunately, the City has succumbed to the demands of these influential neighbors. On October 29, 2007, the DOB sent a letter (the "DOB Letter") reversing itself and notifying the Church and the Rose Group that it intended to revoke the approval set forth in the Pre-Consideration and the Permits, even though the Required Capital Repairs were nearly completed.
- 52. The DOB Letter stated that the DOB had re-evaluated its position in light of vocal opposition by the Church's neighbors, and had now concluded that the catering events would not be an "accessory use" to the Church's primary use "because [the use of the Building for catered events] does not comport with the Zoning Resolution's requirement that it be 'clearly incidental to, and customarily found' in connection with the Church." The DOB directed the Church to forbid the Rose Group from conducting any catered events after April 28, 2008 (even if such events had already been booked), and further prohibited the Church from permitting the Rose Group to enter into any new contracts for catered events (even if such a new engagement could be held prior to April 28, 2008). The DOB Letter effectively terminates the Rose Group's ability to use the Building for catered events and to recoup the significant investments it has made in the Required Capital Repairs.
- 53. Upon receiving the letter, the Church engaged litigation counsel. Through counsel, the Church contacted the Defendants to attempt to resolve this matter short of litigation. Counsel for the Church advised the Defendants that if the DOB continued in its decision to revoke approval for the catered events to continue, the Church likely would be forced to sell the Building to satisfy its liabilities.
- 54. The Church's attempt to resolve this matter without litigation was unsuccessful.

- On November 30, 2007, the DOB wrote to the Church's counsel 55. confirming that its October 29, 2007 letter, which set forth the Notice of Intent to Revoke its prior approval for catering events at the Church, was the DOB's final decision (the "Final Determination"). The Final Determination rescinds the earlier-granted approval for catering events, and revokes, forthwith, the building permits authorizing the Required Capital Repairs.
- By revoking the Permits and rescinding the Pre-Consideration and 56. withholding permission allowing the Church to hold catered events by the Rose Group, the City is implementing its land use laws in a way that treats the Church on less than equal terms with nonreligious institutions. It also irrationally singles out the Church by treating it more harshly than it treats similarly situated religious organizations or comparable nonreligious non-profit organizations, many of which engage in the identical practice of renting, leasing or otherwise making available their premises in order to host private catered events.
- The Church voiced its concerns regarding the City's unfair and unequal 57. treatment of the Church through numerous communications with the DOB, specifically identifying the fact that other substantially similar institutions engage in the identical practice (many within the same or even lower density residential zoning districts). The City, notwithstanding such knowledge, nonetheless knowingly and intentionally discriminated against the Church by implementing the City's land use and zoning laws in a manner that treats the Church unlike any other institution in the surrounding area.
- By revoking the Permits and preventing the Church from hosting catered 58. events on its premises, the City has threatened the very existence of the Church by making it impossible for the Church to raise the funds necessary to operate and maintain its Building and effectively forcing the Church to sell the Building to reimburse the Rose Group for the millions of dollars of Required Capital Repairs completed pursuant to the Lease. The implementation of

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- Further, by determining that the Church's Building is effectively a 59. catering hall, the City mischaracterizes the Lease and wrongfully impugns the Church. Contrary to the Defendants' disparaging characterization, the Church remains a congregation devoted to the Christian Science faith, and any catering activities conducted in the Building were, and will remain, wholly incidental to its primary purpose and use of preaching and practicing its religion.
- Moreover, the City is impairing the Church's interest in opening up its 60. premises to the general public, which it believes will spark new interest in the Christian Science faith.

## The Church Will Suffer Immediate and Irreparable Injury

- The impact of the DOB's decision will be devastating and immediate. 61. The Final Determination rescinds the earlier-granted accessory use approval and revokes the Permits, forthwith. Therefore, pursuant to the DOB Letter and the Final Determination, as of October 29, 2007, the Church is prohibited from allowing any additional catered events to be booked for the Building, and the Church is prohibited from permitting any additional catered events in the Building to be held after April 28, 2008. Moreover, because the Final Determination revokes the Permits, the Church and the Rose Group will be forced to suspend any further Required Capital Repairs. As a result, the 27 events for which contracts have been made by October 29, 2007, but which were scheduled to be held after the 6-month deadline of April 29, 2008 set by the DOB Letter, will have to be canceled. This prohibition effectively requires the Rose Group to cease its catering operations in the Building.
  - 62. If the Church can no longer make the Building available for catered

events, it will be unable to generate the revenue it needs to maintain the Building and sustain its membership and its religious activities, and it will be required to reimburse the Rose Group for the millions of dollars of Required Capital Repairs already completed. For these reasons, and more, if the City's decision is not enjoined, the Church will be forced to sell the Building and its congregation will be deprived of its place of worship.

# First Claim for Relief RLUIPA EQUAL TERMS CLAIM 42 U.S.C. § 2000cc(b)

- 63. Plaintiff repeats and realleges paragraphs 1 through 62 as if fully set forth herein.
- 64. By imposing and implementing the City's land-use and zoning laws and regulations in the manner described above, and by the conduct described above, the City is treating the Church on less than equal terms with comparable nonreligious institutions.
- 65. By revoking the Permits and rescinding the Pre-Consideration and thereby forbidding the Church to permit catered events at the Building, Defendants have discriminated against the Church because they freely permit comparable nonreligious institutions to engage in the similar practice of renting out their premises for catered events for non-members.
- 66. By virtue of the foregoing conduct, Defendants have violated the Church's rights under RLUIPA, 42 U.S.C. § 2000cc(b), and the Church is accordingly entitled to such relief as the Court finds to be appropriate, including but not limited to, declaratory relief, injunctive relief, compensatory damages, and the costs and expenses of this action.

# Second Claim for Relief RLUIPA SUBSTANTIAL BURDEN CLAIM 42 U.S.C. § 2000cc(a)

67. Plaintiff repeats and realleges paragraphs 1 through 66 as if fully set forth herein.

- **68**. The Church entered into the Lease because it needed to preserve its Building so that its congregation could worship and perform other religious activities in it. The Church's use, renovation, and restoration of its real property constitute "religious exercise."
- 69. Among other improvements, the Lease requires the creation of a new room for the Church's Sunday School, and this conversion of real property is also "religious exercise" under RLUIPA.
- 70. Congress requires that the Court construe RLUIPA "in favor of broad protection of religious exercise, to the maximum extent permitted by the terms of [RLUIPA] and the Constitution." 42 U.S.C. § 2000cc-3(g).
- 71. Defendants' decision to renege on the earlier-granted approval and now to revoke the Permits and to prohibit any further catering agreements (in effect, forcing a cancellation of the Lease) will coerce the Church into attempting to continue to conduct its religious activities in an inadequate facility, thereby preventing it from reviving its congregation, spreading its religious teaching, and thereby impeding its religious exercise.
- 72. If not enjoined, Defendants' revocation of the Permits and prohibition of further catered events will leave the Church with no ready alternative to raise the funds it needs to perpetuate its mission and its existence; at best, the Church will be required to undergo substantial delay, uncertainty and expense in an effort to rehabilitate its facility to enable religious exercise.
- 73. The revocation of the Permits and prohibition on any future catered events is an arbitrary, irrational decision that does not bear any substantial relation to the public health, safety and welfare.
- The revocation of the Permits and prohibition on any future catered events 74. reflects the Defendants' inconsistent application and implementation of its zoning rules, a

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decision made to placate a small but influential number of disgruntled neighbors and not to further any legitimate governmental interest. The City cannot demonstrate any substantial, much less compelling, interest vis-à-vis reduction in traffic, noise, or other factors relating to quality of life, given that Defendants allow events similar to the catered events in other facilities in the immediate neighborhood.

- By imposing and implementing the City's land use and zoning laws and 75. regulations in the manner described above, and by the conduct described above, Defendants have imposed a substantial burden on the religious exercise of the Church in violation of 42 U.S.C. § 2000cc(a)(1).
- The imposition of this substantial burden on the religious exercise of the 76. Church by Defendants is not in furtherance of a compelling governmental interest, nor is it the least restrictive means of furthering a compelling governmental interest, as required by 42 U.S.C. § 2000cc(a)(1).
- 77. This substantial burden on the religious exercise of the Church is imposed by Defendants in the implementation of a system of land use regulations under which Defendants make, and have in place formal and informal procedures or practices that permit them to make, individualized assessments of proposed land uses, as contemplated by 42 U.S.C. § 2000cc(a)(2)(C).
- 78. This substantial burden on the religious exercise of the Church, and the removal of the substantial burden, will affect commerce among the several states, as contemplated by 42 U.S.C. § 2000cc(a)(2)(B).
- By virtue of the foregoing conduct, Defendants have violated the Church's 79. rights under RLUIPA, 42 U.S.C. § 2000cc(a), and the Church is accordingly entitled to such relief as the Court finds to be appropriate, including but not limited to declaratory relief,

injunctive relief, compensatory damages, and the costs and expenses of this action.

# Third Claim for Relief EQUAL PROTECTION CLAIM PURSUANT TO 42 U.S.C. § 1983

- 80. Plaintiff repeats and realleges paragraphs 1 through 79 as if fully set forth herein.
- 81. The Church is a "class of one" and is protected by the Equal Protection Clause of the Fourteenth Amendment to the United States Constitution.
- 82. Defendants have arbitrarily and selectively interpreted and enforced the City's zoning code and land use laws, and have singled out Plaintiff for arbitrary and selective enforcement, by revoking the Pre-Consideration and by withholding consent to allow Plaintiff to engage in catering activities substantially similar to activities that the City permits other similarly situated religious organizations to conduct.
- 83. Defendants have arbitrarily and selectively interpreted and enforced the City's zoning code and land use laws, and have singled out Plaintiff for arbitrary and selective enforcement, by revoking the Pre-Consideration and by withholding consent to allow Plaintiff to engage in catering activities substantially similar to activities that the City permits other similarly situated nonreligious institutions to conduct.
- 84. This differential treatment was based on impermissible considerations, including baseless community opposition to the Church, the nature of the Church's religious beliefs, and the bad faith attempt to harm the Church's ability to maintain its premises.
- 85. Defendants' actions are designed for the purpose of hampering the exercise of the Church's religious activities in its chosen house of worship, and to prevent the Church from generating the same sort of supplemental income from the rental of event spaces that other similarly situated institutions are permitted to generate.

- 86. By singling out Plaintiff for unequal adverse treatment, and bowing to pressure from the neighborhood opponents, Defendants deprive Plaintiff of rights, remedies, privileges and immunities guaranteed to every citizen of the United States, in violation of 42 U.S.C. § 1983, including, without limitation, the right to equal protection of the laws guaranteed by the Fourteenth Amendment to the United States Constitution.
- 87. Defendants, acting through and in concert with each other, under color of law and in their respective official positions, and in furtherance of a custom or policy of the City, have deprived the Church of its constitutionally protected rights.
- 88. By virtue of the foregoing conduct, Defendants have caused the Church immediate and irreparable harm.
- 89. The Church is accordingly entitled to such relief as the Court finds to be appropriate, including but not limited to declaratory relief, injunctive relief, compensatory damages, and the costs and expenses of this action.

# Fourth Claim for Relief FIRST AMENDMENT FREE EXERCISE CLAIM PURSUANT TO 42 U.S.C. § 1983

- 90. Plaintiff repeats and realleges paragraphs 1 through 89 as if fully set forth herein.
- 91. Defendants have deprived and continue to deprive the Church of its right to the free exercise of religion, as secured by the First Amendment to the United States Constitution, as made applicable to the states by the Fourteenth Amendment, by imposing and implementing the City's land use and zoning laws and regulations in the manner described above, and by the conduct described above.
- 92. The Defendants' implementation of the City's land use laws is not neutral and generally applicable to all, but instead discriminates unfairly against the Church.

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- The Defendants have imposed a substantial burden on the Church's free 93. exercise of its religion, without any compelling reason.
- The Defendants have imposed a substantial burden on the Church's free 94. exercise of its religion, without any rational basis.
- By singling out Plaintiff for unequal, adverse, treatment, and bowing to 95. pressure from neighborhood opponents, Defendants deprived Plaintiff of rights, remedies, privileges and immunities guaranteed to every citizen of the United States, in violation of 42 U.S.C. § 1983, including, without limitation, the right to free exercise of religion guaranteed by the First and Fourteenth Amendments to the United States Constitution.
- 96. Defendants, acting through and in concert with each other, under color of law and in their respective official positions, and in furtherance of a custom or policy of the City, have deprived the Church of its constitutionally protected rights.
- By virtue of the foregoing conduct, Defendants have caused immediate 97. and irreparable injury to the Church.
- The Church is entitled to such relief as the Court finds to be appropriate, 98. including but not limited to declaratory relief, injunctive relief, compensatory damages, and the costs and expenses of this action.

# **Demand for Jury Trial**

Pursuant to Rule 38 of the Federal Rules of Civil Procedure, Plaintiff demands a trial by jury in this action.

WHEREFORE, judgment should be entered as follows:

Declaring that Defendants' actions violated section (b)(1) of RLUIPA; A.

- Declaring that Defendants' actions violated section (b)(2) of RLUIPA; B.
- Declaring that Defendants' actions violated section (a) of RLUIPA; C.
- Declaring that Defendants' actions violated Plaintiff's right to equal protection of D. the laws pursuant to the Fourteenth Amendment to the United States Constitution;
- E. Declaring that Defendants' actions violated Plaintiff's right to the free exercise of religion pursuant to the First and Fourteenth Amendments to the United States Constitution;
- F. Temporarily, preliminarily and permanently enjoining Defendants from revoking the Permits or prohibiting the Church, pursuant to the Lease, from continuing to permit catered events for non-members in the Building pursuant to the Lease;
  - Awarding compensatory damages against all Defendants; G.
- Awarding Plaintiff's attorney fees and other reasonable expenditures, together H. with the costs and expenses of this action pursuant to 42 U.S.C. § 1988; and
- I. Granting Plaintiff such other and further relief as the Court may deem just and proper.

Dated:

New York, New York **December 3, 2007** 

DAVIS WRIGHT TREMAINE LLP

BY:

Victor A. Kovner (VAK-2248 John Cuti (JC-3365)

Monica Pa (MP-3307)

1633 Broadway

New York, New York 10019-6708

Telephone: (212) 489-8230 Facsimile: (212) 489-8340

Attorneys for Plaintiff Third Church of Christ, Scientist, of New York City

#### Pa, Monica

From:

Cuti, John

Sent:

Friday, March 21, 2008 10:10 AM

To:

'dcatalano@fulbright.com'

Cc: Subject: Pa, Monica RE: subpeona

#### Doug,

I just saw your letter of yesterday. I don't recall consenting to a 3 week extension. When Neil called, I returned his call and left him a message, consistent with the email below, that I had no problem with 2 weeks.

That said, I don't necessarily have a problem April 9, although I do hope that you'll be producing documents on that date, rather than merely asserting objections. If you can clarify this, I'd appreciate it.

Thanks.

## John Cuti | Davis Wright Tremaine LLP

1633 Broadway, 27th Floor | New York, NY 10019 Tel: (212) 603-6486 | Fax: (212) 489-8340 Email: johncuti@dwt.com | Website: www.dwt.com

Anchorage | Bellevue | Los Angeles | New York | Portland | San Francisco | Seattle | Shanghai | Washington, D.C.

From:

Cuti, John

Sent:

Wednesday, March 19, 2008 11:42 AM

To:

dcatalano@fulbright.com

Subject:

subpeona

Sorry about that -- I was on a call I couldn't get off.

Just heard your message.

You can certainly have an extension of a week, and I can't imagine 2 weeks is a problem either.

Our only constraint is a tight time limit for discovery set by the judge (she gave us only 90 days from March 3). So long as we can work through this cooperatively, I think the timing won't be a concern.

Touch base with me next week when you return.

John Cuti | Davis Wright Tremaine LLP 1633 Broadway, 27th Floor | New York, NY 10019 Tel: (212) 603-6486 | Fax: (212) 489-8340 Email: johncuti@dwt.com | Website: www.dwt.com

Anchorage | Bellevue | Los Angeles | New York | Portland | San Francisco | Seattle | Shanghai | Washington, D.C.

# FULBRIGHT & JAWORSKI L.L.P.

A REGISTERED LIMITED LIABILITY PARTNERSHIP
666 FIFTH AVENUE, 31ST FLOOR
NEW YORK, NEW YORK 10103-3198
WWW.FULBRIGHT.COM

NSPARBER@FULBRIGHT.COM DIRECT DIAL: (212) 318-3038 TELEPHONE: FACSIMILE: (212) 318-3000 (212) 318-3400

March 31, 2008

#### BY EMAIL

John Cuti, Esq. Davis Wright Tremaine LLP 1633 Broadway New York, NY 10019-6708

Re:

Third Church of Christ, Scientist v. City of New York, et al.-07 CV 10962

(DAB)/service of subpoena on The Metropolitan Club

Dear Mr. Cuti:

As you are aware, we are the attorneys for The Metropolitan Club (the "Club"), which was served with a subpoena in the above-referenced action on or about March 6, 2008. We have reviewed the allegations contained in the complaint, the document requests contained in the subpoena, the applicable law underlying the claims of the Third Church of Christ, Scientist (the "Church"), the relevant zoning laws of the City of New York (the "City"), and the factual basis that would make the information requested in the subpoena relevant to the Church's claims against the City. While the Club is sympathetic to the Church's position, as set forth below it does not appear that the documents requested in the subpoena are relevant.

The gravamen of the Church's claims appear to be that by imposing and implementing the City's land-use and zoning laws and regulations in the manner described in the complaint, and by having granted permits to nonreligious institutions to engage in the practice of renting out their premises for catered events for non-members, the City is allegedly treating the Church on less than equal terms with comparable nonreligious institutions under the Religious Land Use and Institutionalized Persons Act of 2000 (the "RLUIPA"). (Complaint, ¶ 64 and 65) Similarly, the complaint alleges that the Church is being discriminated against under the Equal Protection Clause of the Fourteenth Amendment to the United States Constitution by, among other things, "withholding consent to allow [the Church] to engage in catering activities substantially similar to activities that the City permits other similarly situated religious organizations to conduct." (Complaint, ¶ 82) In connection therewith, it appears that the Church applied to the City for an accessory use permit that would have allowed the Church to conduct the catering arrangements with the Rose Group, for which the Church originally received a favorable pre-consideration determination, and which was subsequently revoked by the City. The City eventually concluded that "the catering events would not be an 'accessory use' to the Church's primary use 'because

John Cuti, Esq. March 31, 2008 Page 2

[the use of the Building for catered events] does not comport with the Zoning Resolution's requirement that it be 'clearly incidental to, and customarily found' in connection with the Church." (Complaint, ¶ 52).

The Club is not comparable with, or similarly situated to the Church with respect to the Church's claims against the City for a number of reasons. The primary difference between the Club and the Church is that the Club has never applied to the City for an accessory use permit and, in fact, the use by the Club of its banquet and restaurant facilities is as of right and not an accessory use for which a permit is required. I have annexed hereto as Exhibit A a copy of the certificate of occupancy issued to the Club on or about April 21,1954. As set forth in the certificate of occupancy, the Club was a "heretofore erected class 'B' club" located in a retail use district and the permissible uses of the Club included a lounge, bar room private dining rooms, club rooms and kitchens. These were permitted uses of the Club for which no permit was necessary. To the contrary, the Church requires a permit to use its building for banquets.

Similarly, I have annexed hereto as Exhibit B a copy of the certificate of occupancy issued to the Club on or about June 13, 1960, which superseded the earlier certificate of occupancy. While the zoning classification of the district had been changed to a "Residence & Restricted Retail Use District, the permissible use and occupancy of the Club remained the same. Annexed hereto as Exhibit C is the certificate of occupancy issued to the Club on or about September 16, 1971, which amended Exhibit B. The zoning district was changed to a "C 5-3 & R10" zoning district and, once again, the permissible use and occupancy of the Club remained the same, i.e., the permitted uses for lounges, bar rooms, dining rooms, kitchens, etc. Also annexed hereto as Exhibit D is a certificate of occupancy issued to the Club on or about August 18, 1977 in which the zoning district was changed to R-10 and the permissible uses remained the same.

An additional certificate of occupancy was issued to the Club on or about February 9, 1995, a copy of which is annexed hereto as Exhibit E. In this certificate of occupancy, which amends the prior certificates of occupancy, the zoning district had been changed to R10H and the permissible uses remained the same. Significantly, the Club is currently located in a R10H zoning district, which expressly allows the operation of hotels, while the Church is in a R10 zoning district. Since the Club has always been permitted to use its property for banquet and restaurant facilities as a right, there was never a need for the Club to apply for a permit from the City. If such a permit was required, it would have been noted on the certificates of occupancy. In any event, even if the Club's as of right uses did not specifically include the restaurant and banquet facilities, the Club would qualify as a transient hotel in the R10H zoning district, the permissible uses of which include "restaurants, cocktail lounges, public banquet halls, ballrooms, or meeting rooms."

<sup>\*</sup>The zoning regulations define transient hotel as a building in which (i) living or sleeping accommodations are used primarily for transient occupancy, (ii) one or more common entrances serve all such living or sleeping units, and twenty-four hour desk service is provided in addition to one or more of housekeeping, telephone, or bellhop service, or the furnishing or laundering of linen. The Club meets all of the definition's requirements.

John Cuti, Esq. March 31, 2008 Page 3

As a result, the Club and the Church are not comparable or similarly situated with respect to obtaining a permit from the City, as the Club never sought such a permit. Moreover, the use by the Club of its restaurant and banquet facilities would not, under any circumstances, have been an accessory use of the Club since it is, and always has been, an as of right use. We have also reviewed the case law under the RLUIPA and it appears to us that the significant differences between the Church and the Club, including that the Club never sought an accessory use permit, that the Club is permitted to use its banquet and restaurant facilities as of right, that the Club does not use a "caterer" for events but has all of the necessary facilities and staff in its location, the difference in zoning districts, and even that the Club had the permissible use since its inception in 1894 while the Church has only recently applied for the accessory use permit, would render any information or documents sought from the Club to be not relevant. We would request, therefore, that the Church withdraw the subpoena that was served on the Club. In the event that the Church decides otherwise, we will promptly file an appropriate motion with the Court.

Very truly yours,

NeelShales

Neil G. Sparber

NGS/dwj



7 pr in 34-1584-701421(51) - 114

# DEPARTMENT OF HOUSING AND BUILDINGS

BOROUGH OF HANHATTAN , CITY OF NEW YORK

42504 No.

Date April 21, 1954

# CERTIFICATE OF OCCUPANCY

(Standard form adopted by the Buard of Standards and Appeals and issued pursuant to Section 646 of the New York Charter, and Sections C.26-181.0 to CZ0-187.0 inclusive Administrative Code 2.1.3.1, to 2.1.3.7. Building Code.)

This certificate supersedes C. O. No.

To the owner or owners of the building or premises:

THIS CERTIFIES that the psychaltered existing haiding premises located at

conforms substantially to the approved plans and specifications, and to the requirements of the building code and all other laws and ordinances, and of the rules and regulations of the Board of Standards and Appeals, applicable to a building of its class and kind at the time the permit was issued; and CRETIFIES FURTHER that, any provisions of Section 616F of the New York Charter have been complied with as certified by a report of the Fire Commissioner to the Borough Superintendent.

51.Beres Alt. No.- 1345-1949

Main Miderallage I fireproof Annox Blag-Clastories. 9812-nonfireproof

Occupancy classification Heretofore Erected Existing Class WBM Club Located in . Located in

Use District. Retail

Date of completion- April 14, 1954

B Area 11 Hight Zone at time of issuance of permit 99 1953; 1904-1952; 1976-

lutions of the Be	ard of Stands	rds and	Appea	ls t	(Calendar numbers to be frueried bere)
	. <u>ල</u>				OCCUPANCY
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<b>)</b>	WAIH BUI	lotno	10 mg	d.c	5 × 394
Collar	on ground	*		20	Boiler room, storage, house laundry, dressing and locker rooms.
lat story	100	(619) 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		150	Lounge, Ber room, private reception room, lobby and offices.
35	. 50	ن بي		40	Private dining room and offices.
Mezzanine	75	ξη : : : : : : : : : : : : : : : : : : :	5 3 1	1.25	Library, club rooms and upper part
2nd story	( )	Pasi.			of louby.
Messanine	40	4 6	,	4	Steward's bedroom.
3rd story	100	ريون دي. ويون چي	10	1.38	Private dining room and pantrios.
	40		. :	25	Twenty-four (24) badrooms, valet
4th story	40	, ز ز		2,171	pressing and terrase rounsaid
5th story	40	4.1		g 30	Twenty (20) bedrooms and three (3)
6th story.	60	985 1.0.00	255	\$5950 40	Dining room, kitchen and storage.
-	ANNEX DI	LUDIN	<b>‡</b>		
Callar	on ground			į	Storage.
lat story	40			10	One (1) bedroom and reception room.
2nd story	40	İ		5	Two (2) bodrooms.
3rd to 6th	40		İ	3	Three (3) bedrooms and one (1) living
story, incl		1		each	room on each story.
Mar. 21 2 2 2 2 2 3 3 3 3 4 20 11 2 2 11	I .	1	l	i	

LIBE DESTRUCTIVE VELEGAVY presider system Hovember 23, 1951. tandpipe system December 22, 1953.

atoman's Trime petector system October 27, 1953.

NOTE: The main building and annex building comply with Section 67 of the Multiple Dwelling Lawa

(Page 1)

(2)

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YOMASES NO CHANGES OF USE OR OCCUPANCY NOT CONSISTENT WITH THIS CERTIFICATE SHALL BE MADE UNLESS FIRST APPROVED BY THE BOROUGH SUPERINTENDENT

Unless an approval for the same has been obtained from the Horough Superintendent, no change or rearrangement in the structural parts of the building, or affecting the light and ventilation of any part thereof. or in the exit facilities, shall be made; so enlargement, whether by extending on any side or by increasing in height shall be made; nor shall the building be moved from one location or position to mother; nor shall there be any reduction or diminution of the area of the lot or plot on which the building is located.

877.2 Feb. 1 The building or any part thereof shall not be used for any purpose other than that for which it is certified,

The superimposed, uniformly distributed loads, or concentrated loads producing the same stresses in the construction in any story shall not exceed the live loads specified on reverse side; the number of persons of either-lsex in any story shall not exceed that specified when sex is indicated, nor shall the aggregate number of persons I see it any story exceed the specified total; and the use to which any story may be put shall be restricted to that fixed in any story exceed the specifically stated.

This certificate does not in any way relieve the owner or owners or any other person or persons in possession or control of the building, or any part thereof from obtaining such office permits, licenses or approvals as may be prescribed by law for the uses or purposes for which the building is designed or intended; nor from obtaining the special certificates required for the use and operation of elegators; nor from the installation of fire almost systems where required by law; nor from complying with any lawful order for additional fire extinguishing appliances under the districtionary powers of the fire-commissioner) and Italia complying with any lawful order issued with the object of maintaining the building in a safe or lawful condition; nor from complying with any authorized direction to remove encreachments into a public highway or other public place, whether attached to or part of the building or not.

If this certificate is marked "Temporary", it is applicable only to those parts of the building indicated on its face, and certifies to the legal use and occurancy of only such parts of the building; it is subject to all the Continue and conditions applying to a final or permanent certificate; it is not applicable to any building under the jurisdiction of the Flousing Division unless it is also approved and endorsed by them, and it must be replaced missicism of the date of expiration.

If this certificate is for an existing building; erected prior to March 14, 1916, it has been duly inspected and it has been found to have been occupied or arranged to be occupied prior to March 14, 1916, as noted on the levelse side, and that on information and belief, sides that date there has been to alteration or conversion to a use that changed its classification its defined in the Building Code, or that would necessitate compliance with some special requirement or with the State Labor Law or any other law or ordinance; that there are no notices some special requirement of with the District Law of anytomer law of ordinance that there are no notice of violations or orders pending in the Department of Housing and Buildings at this time; that Section 646F: of the New York City Charter has been compiled with as certified by a report of the Fire Commissioner to the Borough Superintendent, and that, so long as the building is not altered, except by permission of the Borough Superintendent, the existing us and becuparity may be continued. marker (200 more orders (100) \$20 more 1 - E

"§ 646 P. No certificate of occupancy shall be issued for any building, structure, enclosure, place or premises, wherein containers for combustibles, chemicals, explosives, inflammables and other dangerals killistances, articles, compounds or mixtures are stored, or wherein automatic or other fire alarm systems or fire extinguishing equipment are required by law to be or are installed, until the fire commissioned like tested and inspected and has rertified his approval in writing of the installation of such containers, systems of equipment to the Horough. Superintendent of the borough in which the installation has been made. Such approval shall be recorded on absorble certificate of occupancy." a Town (1) were fit

in care (t) set [ a Additional copies of this conflicate will be furnished to persons basing in intercal in the hulkiling or payment of a fee of fifty cents per copy.

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\* 2 FT SA LOADSON \*\* THE

## DEPARTMENT OF BUILDINGS

BOROUGH OF HATLATER

, THE CITY OF NEW YORK

THE PROPERTY OF THE PROPERTY OF THE PARTY OF An. ... AND ALER SECTION 301 22 EVE Date June 13, 1960

CERTIFICATE OF OCCUPANCY

ACLAST from adopted by the Board of Standards and Appeals and issued pursuant to Section 646 of the

York Charter, and Sections C26-181.0 to C26-187.0 inclusive Administrative Code 2.1.3.1. to 2.1.3.7.

ding Code.)

This certificate supersedes C. O. No. 42524

the owner or owners of the building or premises:

THIS CERTIFIES that the dear-altered-activities-building-premises located at

1 East Give Streets 790-793 Fifth treme

Blcck 1375 Lot 1

يدكاره ويتاليك أبالي

conforms substantially to the approved plans and specifications, and to the requirements to Suilding code and all other laws and ordinances, and of the rules and regulations of the Board of Standard Appeals, applicable to a building of its class and kind at the time the permit was issued; and CERTIFIES FURTILER that, any practions of Section 646F of the New York Charter have been slied with as certified by a report of the Fire Commissioner to the Bornigh Superintendent.

Class 1.—Arespect (Figure 1988)

77FAIL No. - 399-1758 Construction classification-Class 3-confiroproof Beretofore Tracted Existing approxy classification Tracted Existing Class icci. (finnex) stories, 98

. Located in Real ience & Realricted Use District, eri completion-June 1, 1963 B Area 2 . Height Zone at time of issuance of permit 2096-1959

B Area 2 Height Lone at time in assessment and to the following resozons of the Board of Standards and Appeals: (Calculate assessment for actual actual)

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.lsr		tho ca	1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1	20	Storage, bolder room, louse laundry, Dressing and locker rooms.
resta :	700	the cartificate of occupancy shull	, , , , , , , , , , , , , , , , , , ,	170	Loungs, bur room, shownoom, offices and lobby of building.
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hipe syste	Showing or	2, 19	:	27 1757	
امتانيوات	totactor -		:050gF		

Borough Superintenders ERTIFICATE WILL BE NULL AND VOID IF ALTERED IN ANY MANNER OR ADDITIONS ARE MADE THERETO, (Page 1)

#### NO CHANGES OF USE OR OCCUPANCY NOT CONSISTENT WITH THIS CERTIFICATE SHA BE MADE UNLESS FIRST APPROVED BY THE BUROUGH SUPERINTENDENT

Unless an approval for the some has been obtained from the Borough Superintendent, no change rearrangement in the structural parts of the building, or affecting the light and ventilation of any part ther or in the exit facilities, shall be made, no calargement, whether by extending on any side or by inverseiheight shall be made; nor shall the building be moved from our location or position to another; nor shall the be any reduction or diminution of the area of the lot or plut on which the building is located.

The huilding or any part thereof shall not be used for any purpose other than that for which it is certif

The superimposed, uniformly distributed loads, or concentrated loads producing the same stresses in construction in any story shall not exceed the live loads specified on reverse side; the number of persons of cit sex in any story shall not exceed that specified when sex is indicated, nor shall the aggregate number of perin any story exceed the specified total; and the use to which any story may be put shall be restricted to that fi by this certificate except as specifically stated,

This certificate does not in any way relieve the owner or owners or any other person or persons in possess or control of the building, or any part thereof from obtaining such other permits, licenses or approvals as a be prescribed by law for the uses or purposes for which the building is designed or intended; nor from obtain the special certificates required for the use and operation of elevators; nor from the installation of five all systems where required by law; nor from complying with any lawful order for additional fire extinguisly appliances under the discretionary powers of the fire commissioner; not from complying with any lawful or issued with the object of maintaining the building in a safe or lawful condition; nor from complying with authorized direction to remove encroachments into a public highway or other public place, whether attached or part of the building or not,

If this certificate is marked "Temporary", it is applicable only to those parts of the building indicaon its face, and certifies to the legal use and occupancy of only such parts of the lailding; it is subject to all provisions and conditions applying to a final or permanent certificate; it is not applicable to any building under jurisdiction of the Housing Division unless it is also approved and embraced by them, and it must be repliby a full certificate at the date of expiration.

If this certificate is for an existing building, erected prior to March 14, 1916, it has been duly inspec and it has been found to have been occupied or arranged to be occupied prior to March 14, 1916, as noted the reverse side, and that on information and belief, since that date there has been no afteration or conver. to a use that changed its classification as defined in the Building Code, or that would necessitate compliance of some special requirement or with the State Labor Law or any other law or ordinance; that there are no not of violations or orders pending in the Department of Buildings at this time; that Section 646ff of the New York ( Charter has been compiled with as certified by a report of the Fire Commissioner to the Borough Superintend and that, so long as the hadding is not altered, except by permission of the Borough Superintendent, the exis use and occupancy may be continued.

"§ 646 F. No certificate of occupancy shall be issued for any building, structure, enclosure, place premises wherein containers for combustibles, chemicals, explusives, inflammables and other dangerous substan articles, compounds or mixtures are stored, or wherein automatic or other fire alarm systems or fire extragais equipment are required by law to be or are installed, until the fire commissioner has tested and inspected and certified his approval in writing of the installation of such containers, systems or equipment to the Boro Superintendent of the borough in which the installation has been made. Such approval shall be recorded the certificate of occupancy."

Additional copies of this excellence will be incuised to persons having an Interest in the building per permises, upon payment of a few of fifty cents for 1000s.

110

## DEPARTMENT OF BUILDINGS

MAHHATTAN BOROUGH OF

, THE CITY OF NEW YORK

Date

September 16, 19 71

71043

# CERTIFICATE OF OCCUPANCY

NO CHANGES OF USE OR OCCUPANCY NOT CONSISTENT WITH THIS CERTIFICATE SHALL BE MADE UNLESS FIRST APPROVED BY THE BOROUGH SUPERINTENDENT

This certificate April 288 C.O. No. 52394
THIS CERTIFIES that the Men altered—expresses handed at Bloc 1 Past 60th Street Bloc Block 1375 Lot That the zoning lot and premises above referred to are situated, bounded and described as follows:

th side of East 60th Street feet east from the corner formed by the intersection of BEGINNING at a point on the distant 225 north

and East 60th Street
feet; thence Went 225!
feet; thence east 225! 5th Avenue north 100 5 south loors anning thence ...... .....feet; thence .....

to the point or place of beginning, conforms substantially to the approved plans and specifications, and to the requirements of the Building Code, the Zoning Resolution and all other laws and ordinances, and of the rules of the Board of Standards and Appeals, applicable to a building of its class and kind at the time the permit was issued; and CERTIFIES FURTHER that, any provisions of Section 646e of the New York Charter have been complied

as certified by a report of the Fire Commissioner to the Bornigh Superintendent.

of Alt. Nu. — 500—1970 Construction of Closs 1 Construction classification -- Fireproof Occupancy classification - Heretofore Erected Cliffight 6
Date of completion- Soptember 1, 1971 stories, 98 Zoning District. C 5-3 & R 10 at time of issuance of permit.

This certificate is issued subject to the limitations hereinafter specified and to the following resolutions of the Board of Standards and Appeals: and The City Planning Commission:

#### PERMISSIBLE USE AND OCCUPANCY

Off-Street Parking Spaces . ..... Off-Street Londing Beeths

9 25		والمستريب والمترجون		and the property of the fact o
	stony	LIVE LOADS The per Sq. Fr.	PERSONS ACCOMMONATED	MSII
23°25' .	7. JF 4777	MAIN BUILD	ING	
	Clr.	On Ground	20	Storage, boiler room, house laundry, dressing and looker rooms.
	1st	100	150	Loung, bar room, showroom, offices and lobby of building.
	Mezz.	50	Ŀ0	Offices.
	žnd	75	125	Library, club rooms and upper part of lobby.
	Mazz.	140		Steward's bedroom.
	3rđ	100	1.38	Private dining rooms and pantries.
	466	ſŧΟ	15	Fifteen (15) bedrooms and storage.
	5th	40	90	Twenty (20) bedrooms and three (3) living rooms.
	6th	60	40	Dining rooms, kitchen and storage.
à	Gla. C	Alidli Xillill n Ground	INC	Storage.
er.	lot	50	10	Offices.
	2nđ	50	5	Offices.
	3rd to	50 each	5 each	Three (3) bearooms and one (1) living room on each story.

i Lemana - OVER -Porangh Supermiendent

OFFICE COPY DEPARTMENT OF BUILDINGS IN I CAMBO SHIST BE POSTED

-- 6401<del>- 11103</del>---

PATTION THE BUILDING IN ACCUMANCE WITH THE RULES OF THE DEPARTMENT PROMULCATED MARCH SIST, 1967.

Borough Superintenden

#### PERMISSIBLE USE AND OCCUPANCY (continued)

STORY	LIVE LUADS Lbs. per Sq. Ft.	PERSONS ACCOMMODATED	PSE.
	00	e main build mply with Se	ing and annex building otion 67 of the Multiple Dwelling
	C-salula 1 Am	TMENT APPROVE System-Noven Time Detect 1953.	AIS: (ber 23, 1951. (ber 22, 1953. (or System-
	. Qa	is is an AFF unancy for ary only.	NDED Certificate of change of use on 4th
	OF COMPLI WITTIPLE	ANCE OR OCCUPA-	Ad he cursinered a certificate rgy under section 301 AF FEE
		ĺ	

EXHIBIT D

l of 2 pages.

THE CITY OF NEW YORK 

HOUSING AND DEVELOPMENT ADMINISTRATION

# DEPARTMENT OF BUILDINGS CERTIFICATE OF OCCUPANCY

BOROUGH RATTARRAG NO. PYCES

This certificate shiftend C.O. No. 71GL3 & 5239L ZONING DISTRICT
THIS CERTIFIES that the new altered Strict holding openines located at Re70

Lot
Conforms substantially to the approved plans and specifications and to the requirements of all applicable laws. These and reconstructions for the uses and occupancies specified herein ZONENG DISTRICT R-70

#### PERMISSIBLE USE AND OCCUPANCY .

							A STATE OF THE PROPERTY OF THE
	TIVE LOVE	weximina.	108/4/0	PE\$0(011G)	SHIOMS	cone	
\$TO\$Y	185. 71.2	PERMITTED	CWELLING OF SOCMING UNITS	USE DEOUF	476:17576 500%	CROUP	ECSCINITION OF USE
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Cellar	0. G.	20		-			Storage, boiler room, house laundry, dressing and locker rooms.
lst	100	390					Lounge, bar room, showroom, offices and building lobby.
Mess.	50	40		j			Offices.
2 <sub>n</sub> d	75	125					Library, clubreems, and upper part of lobby.
Nezz.	40			ļ			Steward's bedroom.
3rd	100	175					Private dining rooms, pantry and kitchen.
Lth	40	75		!			Filteen (15) bearooms and storage.
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(contined)

ACTION TO BE OF A STAT SPECIA -- PARENO SPACES, LOADING BERTHS, GTHER USES HONES

NO CHANGES OF USE OR OCCUPANCY SHALL BE MADE UNLESS A NEW AMENDED CERTIFICATE OF OCCUPANCY IS OBTAINED

THIS CLEMITICALL OF OCCUPANCY IS ISSUED SUBJECT TO FURTHER LIMITATIONS, CONDITIONS AND SPECIFICATIONS NOTED ON THE REVERSE SHOT

Tornelius F. D. A. St. 1500 Commission T.

COMMISSIONER

COPY

THAT THE ZONING LOT ON WHICH THE PREMISES IS LOCATED I	S BOUNDED AS FOLLOWS:	
XXXX	side of American turned by the intersection of COCCCCCCCCCCCCCCCCCCCCCCCCCCCCCCCCCC	
thence East 60th Street north 100.5 thence south 100.5	tect: Saitth Avenue	
thence to the point or place of beginning.		
RLB. OF ALT. NO. BAYS OF COMPLETION REPRESENCE OCCUPATOR S/5/FEBAT	CONSTRUCTION CLASSIFICATION STORIES, CTAKES - 1	- Fireproof.
Heretofore erected exist Class "B" club.	ting	represent fams
YES NO		4£2 80
SCAMEHEE SYSTEM (C26-1702.1) VARG HIDRART SYSTEM (C26-1702.2) PRIVATE HUDRART SYSTEM (C26-1702.17)	AUTOMATIC SPHENKLER SYSTEM (C26-1703-1) CENTRAL STATION SUPPEVISION (C26-1703-2-6-4) WATER FLOW ALARM (C26-1703-4)	
STANDPIPE FIRE TELEPHONE AND SIGNALLING SYSTEM (C26-1702-21)	STAMESE (C26-1703-5) THE AUTOMATIC SOURCES (C26-1703-9/a): ONE AUTOMATIC SOURCE (C26-1703-9/a):	
SMOKE DETECTOR (C25-1703.1 ): FIRE ALARIA SAU SIGNAL SYSTEM (C25-1704.1)	DOMESTIC WATER SUPPLY SOURCE (C26-1703-9c)	
THE FORLOWING PERMITTED ALTERNATIC TO A REQUIRED STANGMINE SY	STEN WAS PROVIDED OF 195TA(EED (CS5-1702 TO)	 YE ID
	and the second s	
HAND OR FORTIABLE FIRE EXTINGUISHERS SUBJECT TO FIRE DEPARTMEN AUTOMATIC SPRINKLER SYSTEM CONNECTED TO A CENTRAL SHIPTONISO	T APPROVAL (CZ6-1702-1642) SY STANON (CZ6-1702-1642)	
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PARISM: SYSTEM GABLE 17.2), CLARBY EXIGN: OF SYSTEM BELOW AUTOWATIC DAY SPRINKER SYSTEM GABLE 17.2) HON AUTOMATIC DBY SPRINKER SYSTEM GABLE 17.2 FOOTHOLE 1.9 SYGRE OFFICION ALARM SYSTEM CZG-1703.2)		
EXTENSIONS ABENT TO OTHER THAN WATER:  EXTENS OF PARTIAL SYSTEM:		
REGISATIONS OF MESTRICTIONS:  ROARD OF STANCARDS AND APPEALS CAL NO CITY PLANNING COMMISSION CAL NO OTHERS	<u></u>	

PAGE 1 OF 2 PAGES

1:25 B Form 54 (Rev. 8/85)

## THE CITY OF NEW YORK

ALT 100627626



# DEPARTMENT OF BUILDINGS CERTIFICATE OF OCCUPANCY AMENDED

BOROUGH MANHATTAN AMENDED This certificate SUHERRYSTAX C.O. NO 77863

FEB 0 9 1995 CONING DISTRICT RICH

THIS CERTIFIES that the NEXT altered was sixing building premises located at 1-11 EAST 60TH STREET

Block 1375

Lot 1

CONFORMS SUBSTANTIALLY TO THE APPROVED PLANS AND SPECIFICATIONS AND TO THE REQUIREMENTS OF ALL APPLICABLE LAWS. RULES, AND REGULATIONS FOR THE USES AND OCCUPANCIES SPECIFIED HEREIN.

#### PERMISSIBLE USE AND OCCUPANCY

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Stper	LIVE LOAD LIRS PEA SQ FT	MATINUM AD OF PERSONS DETININGS	204HING DIVELLING DE MODILING UNITS	BURDAG COPE HABITABLE POOKS	ZOMMIG USÉ GROUP	CODE OCCUPANCY SNOUTH	DESCRIPTION OF USE
MAIN EUILDING	o.G.	20					STORAGE, BOILER ROOM, HOUSE LAUNDRY, DRESSING AND LOCKER ROOMS
1ST FLOOR	100	390	·				JOUNGE, BAR ROOM, SHOWROOM, OFFICES AND BUILDING LOBBY
MEZZANINE	50	40					OFFICES
and eróor	75	125					LIBRARY, CLUBROOMS, AND UPPER PART OF LOBBY
MEZZAGINE	40						STEWARD'S BEDROOMS
3RD FLOOR	100	175					PRIVATE DINING ROOMS, PANTRY AND KITCHEN
4TH FLOOR	40	16					TWELVE (12) BEDROOMS/ OFFICES AND STORAGE
5TH FLOOR	40	.30					TWENTY (20) BEDROOMS AND THREE (3) LIVING. ROOMS
6TH FLOOR	60	40					DINING ROOMS, KITCHEN AND STORAGE
ANNEX HITLDING							
		(	CONTINU	ED)			and the same of th

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M.C.

NO CHANGES OF USE OR OCCUPANCY SHALL BE MADE UNLESS

A NEW AMENDED CERTIFICATE OF OCCUPANCY IS OBTAINED

THE CERTIFICATE OF OCCUPANCY IS OBTAINED

THE CERTIFICATE OF THE CONTROL O NOTED ON THE REVERSE SIDE

BOROUGH SUPERINTENDENT

CONNESSIONER

☐ ORIGINAL

CI OFFICE COPY - DEPARTMENT OF

COPY\_

& Form 54 (Back) (Re- # 42)

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LIMITATIONS OR HESTRICTIONS.  BOARD OF STANDARDS AND APPEALS CAL. H CITY PLANNING COMMISSION CAL. NO  OTHERS:					

## Preliminary List of Witnesses and Locations:

# R. J. Reynolds Tobacco Company

401 North Main Street Winston-Salem, NC 27101

Todd Southern Mark Rutledge LeeAnn Brewer

## **Kaart/ Mess Marketing**

640 North LaSalle Street, Suite 650 Chicago, IL 60610

Marc Weinstock Natasha Kwan

#### Mullen, In.

Park Building 101 North Cherry Street - 6<sup>th</sup> Floor Winston-Salem, NC 27101

Carol Sterling (formerly of)

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LAWYERS



# Davis Wright Tremaine LLP

ANCHORAGE BELLEVUE LOS ANGELES NEW YORK FORTLAND SAN FRANCISCO

SEATTLE SHANGHAI WASHINGTON, D.C.

JOHN R. CUT! D(RECT (212) 603-6486 johncuti@dwt.com

1633 BROADWAY

NEW YORK, NY 10019-6708

TEL (212) 489-8230 FAX (212) 489-8340 www.dwt.com

April 3, 2008

# By Email and Regular Mail

Neil Sparber Fulbright & Jaworski LLP 666 Fifth Avenue, 31<sup>st</sup> Floor New York, New York 10103

Re:

Third Church of Christ, Scientist v. City of New York

Dear Neil:

Thank you for your letter of March 31st on behalf of the Metropolitan Club (the "Club") on which my client (the "Church") has served a non-party subpoena.

As you know, so long as a subpoena is reasonably likely to lead to the discovery of relevant evidence, it is proper. Your letter makes extensive arguments why you think that the information that the subpoena seeks would not be relevant or useful for the Church. But that is a judgment for the Church to make. The Church has served the Club with the subpoena because the Club's catering activities and the other items addressed in the subpoena bear directly on key issues in the lawsuit.

Your contrary conclusion about the relevance of the Club's activities stems from a mistaken premise. Catering as an "accessory use" of a property primarily used for religious, as well as club, purposes is "as of right" even if such properties are located in a residential zone. There is no need for a special permit or other special approval; the Church sought approval here only as a precaution. We believe that many of the instances cited in the Complaint of catering conducted at other religious institutions, at secular non-profits, and at clubs are conducted as as-of-right accessory uses with the express or tacit consent of the City.

The authorized principal use of the Club's premises is as a club, as you concede. To the extent that the Club permits its facilities to be used for catered events conducted by or for the benefit of persons who are not its members – and we are informed that this is the case – then such catering is being conducted as an accessory use. The City permits that use But it prohibits

Neil Sparber April 3, 2008 Page 2



the similar use that the Church seeks to make of its building. Hence the lawsuit, and hence the subpoena.

As I've mentioned, the Church would very much like to work out a reasonable way for the Club to produce documents. But, of course, the Church will move to compel if the Club is unwilling to comply with the subpoena. I will be out of town at our firm's retreat today and tomorrow, but be back in the office on Monday. I look forward to hearing from you.

Very truly yours,

John R. Cuti fme